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Bwrdd Iechyd Prifysgol
Abertawe Bro Morgannwg
University Health Board



Meeting Date	29 th November 2018	Agenda Item	2i.
Report Title	Outcome of Adult Thoracic Surgery Public Consultation		
Report Author	Joanne Abbott-Davies, Asst Director of Strategy & Partnerships		
Report Sponsor	Sian Harrop-Griffiths, Director of Strategy		
Presented by	Sian Harrop-Griffiths, Director of Strategy		
Freedom of Information	Open		
Purpose of the Report	<p>This report advises the Board of the outcome of the public consultation on the future of thoracic surgery services in South Wales, and seeks agreement to the recommendations in the report prepared by WHSSC. It also briefs the Health Board on the issues the ABM Community Health Council believes require further clarification / response in addition to those given in the attached report prepared by WHSSC on the outcome of the consultation process.</p>		
Key Issues	<p>WHSSC has produced a standard set of papers on the outcome of the public consultation on adult Thoracic Surgery to be considered by all Health Boards in South Wales at their November meetings (attached). In preparation for this the ABM CHC Executive Committee met on 23rd October and considered the report produced by WHSSC for Health Boards and the responses received from the ABMU population to the consultation. As a result the CHC have highlighted a number of additional assurances which they would like to be made in response to issues raised by the ABMU population in order for them to be able to agree the outcome of the consultation and support the recommendations made in the WHSSC paper.</p> <p>These are included in this paper and it is proposed that they should be sent to WHSSC as conditions for ABMU Health Board and the CHC jointly to agree the outcome of the consultation and support the recommendations made.</p>		
Specific Action Required <i>(please ✓ one only)</i>	Information	Discussion	Assurance
			✓

<p>Recommendations</p>	<p>Members are asked to:</p> <ul style="list-style-type: none"> • NOTE the successful implementation of the consultation plan, and the communication between WHSSC, health board engagement leads and Community Health Councils over the period of public consultation. • NOTE the comments received through the public consultation, including the key themes and issues raised, and the number, demography and geographic distribution of respondents. • NOTE the response to the consultation feedback and actions that would be taken through implementation to mitigate issues of concern. • SUPPORT the recommendations from the Joint Committee of WHSSC and: <ul style="list-style-type: none"> ○ APPROVE the recommendation that thoracic surgery services for the population of south east Wales, west Wales and south Powys are delivered from a single site; ○ APPROVE the location of that single site as being Morriston Hospital, Swansea conditional upon the detailed workforce model and medical rotas to provide the 24/7 thoracic surgery cover to the Major Trauma Centre being completed and signed-off by WHSSC within 6 months; <p>APPROVE the mitigating actions set out in the WHSSC Report on Public Consultation, to be delivered in line with the implementation of the service change.</p> • NOTE the views of the Community Health Council and SUPPORT the approach proposed within this report in order to address the outstanding issues raised by the ABM Community Health Council; and • AGREE to write to WHSSC seeking assurances as outlined in this paper
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OUTCOME OF ADULT THORACIC SURGERY PUBLIC CONSULTATION

1.0 Introduction

This report advises the Health Board on the outcome of the public consultation on the future of thoracic surgery services in South Wales, and seeks agreement to the recommendations in the report prepared by WHSSC. It also briefs the Health Board on the issues the CHC have raised from the responses received from the ABMU population on the consultation process and where they believe that these issues have not been fully addressed in the attached report produced by WHSSC (see **Appendix A**). It is proposed that they should be sent to WHSSC as conditions for ABMU Health Board and the CHC jointly to agree the outcome of the consultation and support the recommendations made.

2.0 Background

The Health Board will be aware that WHSSC coordinated with the Health Boards in South Wales a public consultation on the location of the single site for adult Thoracic services in South Wales. This was proposed to be at Morriston Hospital, as recommended by the Independent Panel set up by WHSSC to consider whether the best location would be Morriston Hospital or University Hospital Wales in Cardiff. The public consultation was held between 3rd July and 27th August 2018. Originally the outcome of the public consultation was going to be considered at October Health Board meetings. However the timescales meant that the CHCs did not have sufficient time to consider the outcomes in advance of these meetings and so it was agreed that the outcome would instead be considered at November Health Board meetings.

3.0 Assessment

WHSSC has produced a standard set of papers on the outcome of the public consultation on adult Thoracic Surgery (attached as **Appendix A**). In preparation for this the ABM CHC Executive Committee met on 23rd October and considered the report produced by WHSSC for Health Boards and the responses to the ABMU population to the consultation. A total of 804 responses had been received to the consultation across South Wales with 198 of these from the ABM area. Of these 93.5% from the ABM area agreed with the proposal to locate the adult thoracic surgery centre at Morriston Hospital. 5% disagreed and 1.5% neither agreed nor disagreed.

The majority of people in ABMU supported the recommendations based on:

- Accessibility for West Wales;
- Potential of a single centre to improve outcomes;
- Importance of investing in services outside Cardiff.

Where people disagreed this was because:

- They felt that 2 units would better serve the population;
- They had concerns that thoracic surgery and major trauma should be co-located.

WHSSC have provided a clinical rationale in response to these issues which ABM CHC accepts.

In relation to the other consultation questions about “what are the important things that you would like us to consider about the planning and delivery of the new service” and “have you any other comments you would like to make”, respondents from the ABM area raised a number of issues in relation to:

- The need for adequate funding and resources
- Effective patient pathways including outpatients, repatriation and rehabilitation with good communication between services
- Transport and accommodation for patients and families
- Parking
- Impact on other services within Morriston e.g. ITU, HDU, pathology, radiology etc.
- Workforce including the need for a well-developed multi-disciplinary team

As a result they proposed a number of additional assurances which they would like to be made in order to be able to agree the outcome of the consultation, as detailed below. The letter outlining their concerns is attached as **Appendix B**.

a. Funding and Resources

Issue: The CHC are concerned that any funding required over and above the cost neutral basis plus 20% additional activity outlined in the consultation document should be met from all involved Health Boards and not just from ABMU. Therefore the CHC has asked that ABMU Health Board provide more detail to assure the public in the ABM area that any further costs identified during implementation would be met by all involved health boards and not solely by ABMU.

Proposed response: Confirm that any additional resources required to meet the service requirements outlined in the consultation document or that are identified during implementation will be considered through inclusion in the WHSSC commissioning intentions / IMTP and not just through ABMU’s IMTP, so ensuring that all Health Boards are contributing to these costs, and not just ABMU.

There will be a capital cost associated with this development, and the Health Board will need to develop a business case to secure this funding from Welsh Government.

b. Travel and Accommodation

Issue: The CHC noted that the response provided by WHSSC did not provide assurance that accommodation would be available for patients’ families or that there would be support for travel. Therefore the CHC has asked the Health Board to clarify whether families of thoracic patients would have access to existing family accommodation on the Morriston site and to give further consideration to the issues of transport and accommodation raised by people in the ABM area.

Proposed response: Confirm that the existing accommodation for relatives provided at the bottom of the Morriston site will be available for families of thoracic patients, but that the level of demand required for the expanded Thoracics service will be considered and if necessary additional accommodation will be included in the business case which will be developed by ABMU for the provision of the new Thoracic Unit. ABMU Health Board already offers flexible visiting hours which enables families and

visitors to attend any time from 11am to 8pm, 7 days a week, which can improve access for them to see relatives / loved ones. Confirm that assistance with travelling costs for those patients who use their own or a family member's transport will be able to reclaim mileage if they are on any of the recognised benefits under the "help with health costs" scheme (including income support, universal credit, pension credit guarantee credit or if you live permanently in a care home where the Local Authority helps with your costs).

c. Parking

Issue: Concerns were raised by respondents to the consultation about the problems with finding car parking spaces on the Morriston Hospital site. The CHC have noted that the response provided by WHSSC did not adequately address concerns about parking. Therefore the CHC have asked that the Health Board provide a response to the issue of parking raised by people in the ABM area.

Proposed Response: The CHC and ABMU Health Board confirm that over recent months the parking issues at Morriston had greatly improved due to the demolition of empty accommodation and outdated buildings on the site. In addition work is underway to improve access to the Morriston site which will enable planning permission to be sought to further improve car parking on the site. This will also need to be developed alongside more sustainable forms of travel to reduce car parking pressures on the hospital site.

d. Co-dependencies of Services

Issue: The CHC noted that the response provided by WHSSC focused in large part on co-dependencies with services in UHW, Cardiff. They were concerned that there was little detail or mitigation provided in relation to the impact on services within ABM. Therefore the CHC have asked the Health Board to give further consideration to the issues raised and provide assurance that any impact and necessary mitigation has been considered.

Proposed Response: Confirm that the requirement for additional theatres, critical care capacity, pathology, radiology and any other clinical services which will need additional capacity to underpin the new Thoracics Centre, and the costs associated with these, will be incorporated into the business case which will need to be developed by ABMU Health Board. Costs will therefore be incorporated into the WHSSC IMTP so that the costs are shared across the involved Health Boards and not borne only by ABMU. As set out above, there will be a capital business case associated with this service change,

e. Staffing

Issue: The CHC considered that the response from WHSSC did not fully address concerns about the need for a strong multi-disciplinary team or respond to concerns that staff may not transfer from Cardiff. Therefore the CHC have asked that the Health Board give this further consideration.

Proposed Response: Confirm that formal staff consultation processes will be developed and undertaken jointly by ABMU and Cardiff & Vale Health Boards to

ensure that any issues with continuity and sustainability of staffing for the single unit are identified early and actions taken to mitigate issues and concerns appropriately. Will ensure that appropriate staffing options for minimising risks of loss of staffing are included in the business case as appropriate.

The CHC considered that the response provided by WHSSC to issues surrounding patient pathways provided sufficient assurance.

However the CHC further asked ABMU Health Board that in making its decision on this issue that it give due regard to the matters raised by respondents from outside its own district as well as from within the ABMU area. Accordingly in preparing this report ABMU Health Board has ensured that the issues raised by all the CHCs across South Wales in writing to WHSSC have been addressed, either in the attached WHSSC report or in this paper.

4.0 Conclusion

It is proposed that should the Board support the recommendations in this paper and the attached WHSSC report (as listed below). The Board should subsequently note the points raised by the CHC and agree that the above confirmations and assurances on each of these points should be included in a letter to WHSSC outlining the Health Board's agreement to locate thoracic services for adults in south and west Wales and south Powys at a single site in Morriston Hospital.

5.0 Recommendations

Members are asked to:

- **NOTE** the successful implementation of the consultation plan, and the communication between WHSSC, health board engagement leads and Community Health Councils over the period of public consultation.
- **NOTE** the comments received through the public consultation, including the key themes and issues raised, and the number, demography and geographic distribution of respondents.
- **NOTE** the response to the consultation feedback and actions that would be taken through implementation to mitigate issues of concern.
- **SUPPORT** the recommendations from the Joint Committee of WHSSC and:
 - **APPROVE** the recommendation that thoracic surgery services for the population of south east Wales, west Wales and south Powys are delivered from a single site;
 - **APPROVE** the location of that single site as being Morriston Hospital, Swansea **conditional upon** the detailed workforce model and medical rotas to provide the 24/7 thoracic surgery cover to the Major Trauma Centre being completed and signed-off by WHSSC within 6 months;

- **APPROVE** the mitigating actions set out in the WHSSC Report on Public Consultation, to be delivered in line with the implementation of the service change.
- **NOTE** the views of the Community Health Council and **SUPPORT** the approach proposed within this report in order to address the outstanding issues raised by the ABM Community Health Council; and
- **AGREE** to write to WHSSC seeking assurances as outlined in this paper

Governance and Assurance							
Link to corporate objectives <i>(please ✓)</i>	Promoting and enabling healthier communities		Delivering excellent patient outcomes, experience and access		Demonstrating value and sustainability	Securing a fully engaged skilled workforce	Embedding effective governance and partnerships
	√		√		√	√	√
Link to Health and Care Standards <i>(please ✓)</i>	Staying Healthy	Safe Care	Effective Care	Dignified Care	Timely Care	Individual Care	Staff and Resources
		√	√		√		√
Quality, Safety and Patient Experience							
Agreeing a single Adult Thoracic Centre for South Wales will improve the access and quality of services provided.							
Financial Implications							
Implementing the new service model outlined in the consultation document is likely to require additional resources and these will need to be secured through agreement by WHSSC and other involved Health Boards.							
Legal Implications (including equality and diversity assessment)							
An EqIA has been completed for the public consultation and revised to take account of responses to the consultation.							
Staffing Implications							
Ensuring appropriate staffing is secured for the proposed new unit.							
Long Term Implications (including the impact of the Well-being of Future Generations (Wales) Act 2015)							
Report History	None						
Appendices	Appendix A – WHSSC papers on outcome of consultation Appendix B – Letter from ABM CHC						